



Houston Geological Society Presents

An Informational Workshop

Flooding and Floodplains in the Houston Area: Past, Present, and Future: Part 2

Presented May 18, 2018

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"I'm OK - I'm outside the 1% floodplain"

BUT!

- People outside of mapped high-risk flood areas file nearly 25% of all National Flood Insurance Program (NFIP) flood insurance claims and receive 1/3 of Federal Disaster Assistance for flooding. <https://www.fema.gov/>
- Most of the homes flooded in Harvey (~75%), the Memorial Day flood (~55%), and TS Allison (~65%) were **outside** the mapped 1% floodplains!

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Extent of Harvey flooding in Harris County

FEMA Flood Zone	Flooded Area (square miles) in analyzed images	Percent of Flooded Area (totals > 100%)
Floodway	26.37 mi ²	12.45%
Special Flood Hazard Area ("100 year" floodplain; zones A, AE, AH, AO)	89.40 mi ²	32.26%
VE (Coastal)	2.48 mi ²	0.89%
Shaded X zone ("500 year" floodplain)	37.23 mi ²	13.44%
"Minimal flood hazard"	147.94 mi ²	53.39%

66.83%

<https://californiawaterblog.com/2017/09/01/>

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Why does it flood outside the mapped 1% floodplain?

- 1) It might be greater than a 1% rain
- 2) Not all flooding is by overbank flow along mapped channels
- 3) The "100-year" rain/flood/floodplain can change w/time!

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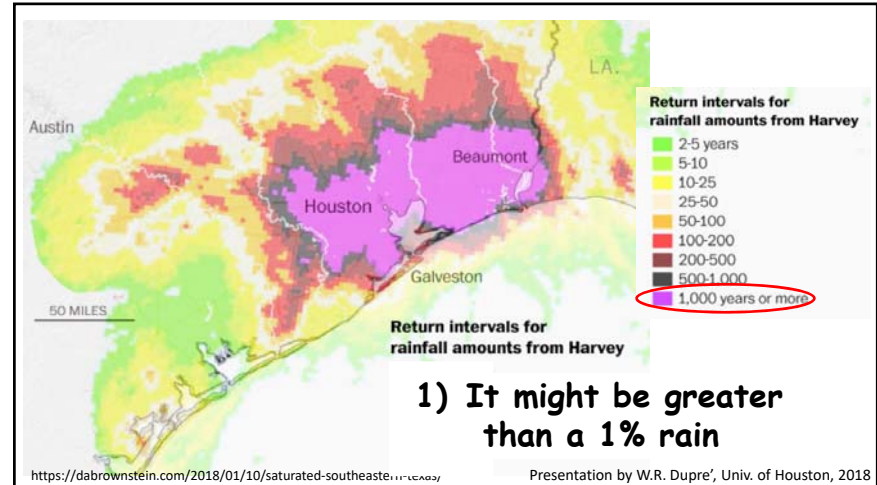
Depth/Duration/Frequency Table

HARRIS COUNTY HYDROLOGIC REGION 3 RAINFALL (INCHES)

Duration	Annual-Chance Event			
	10-percent	2-percent	1.0-percent	0.2-percent
5-Minute	0.9	1.1	1.2	1.4
15-Minute	1.5	1.9	2.1	2.5
30-Minute	2.1	2.7	3.0	3.7
60-Minute	2.9	3.8	4.3	5.5
2-Hour	3.7	5.0	5.7	7.7
3-Hour	4.2	5.9	6.8	9.4
6-Hour	5.3	7.7	9.1	13.1
12-Hour	6.4	9.5	11.1	15.9
24-Hour	7.8	11.6	13.5	19.3
2-Day	9.0	13.1	15.1	20.7
4-Day	10.5	14.8	16.9	22.3



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500-40,000 year event???

The Harris County Flood Control District* estimates the four-day rainfall from Hurricane Harvey to be a once in **500 to 40,000 year flooding event**.

*HCFCFD memo 9/5/17, Immediate Report #1, Hurricane Harvey – Storm and Flood Information

“This area has seen three of these so-called 500-year rains in the past two years. Either our definition of a 500-year rain needs updating or we can hope that we are safe for the next 1,500 years”.

Michael F. Bloom PE,

<https://riparianhouston.com/2017/11/01/responses-to-judge-emmetts-post-harvey-suggestions/>

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2) Not all flooding is by overbank flow along mapped channels

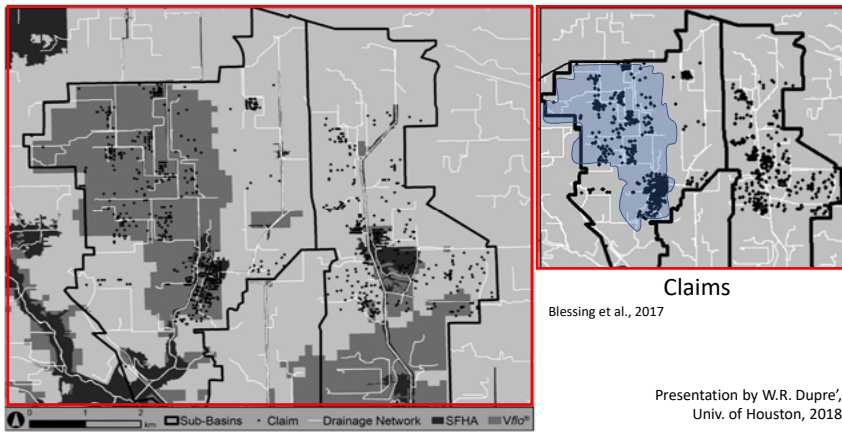
Ponding & Overland Flow?

Ponding or overland flow flooding occurs when intense local rainfall exceeds the storm sewer capacity, the water can “pond” in the streets deep enough to flood residences that are away from the bayou.

It is NOT identified on floodplain maps, and can occur anywhere!

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FEMA- vs. Vflo-derived Floodplains

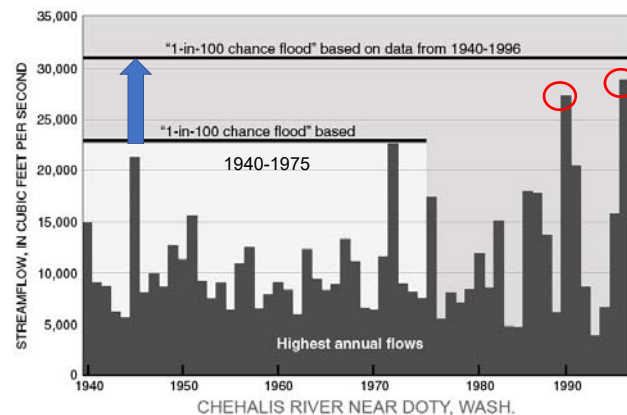


3) The "100-year" rain/flood/floodplain can change w/time!

.....but why?

- a) More data / longer record
- b) Changing land use
- c) Structural changes
- d) Changing climate

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Changing Land Use

- Urbanization

Increased impervious surfaces:

- decreased infiltration (increases runoff)
- faster runoff (decreases *lag time*)

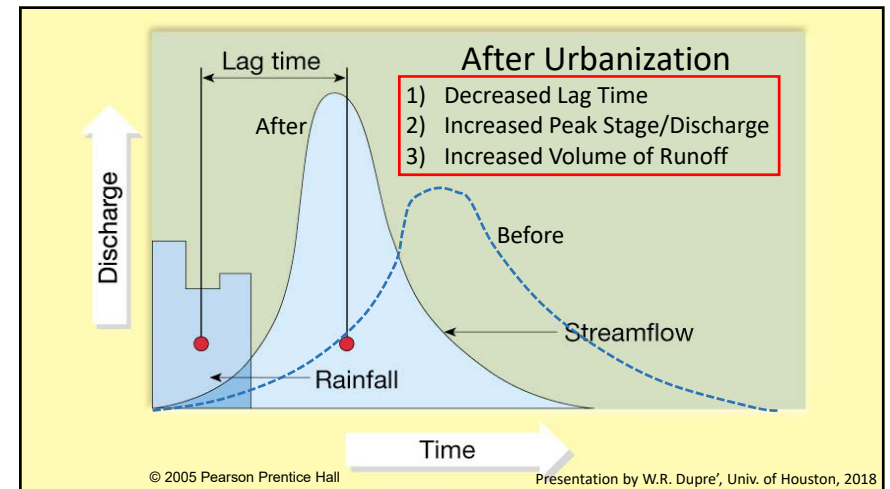
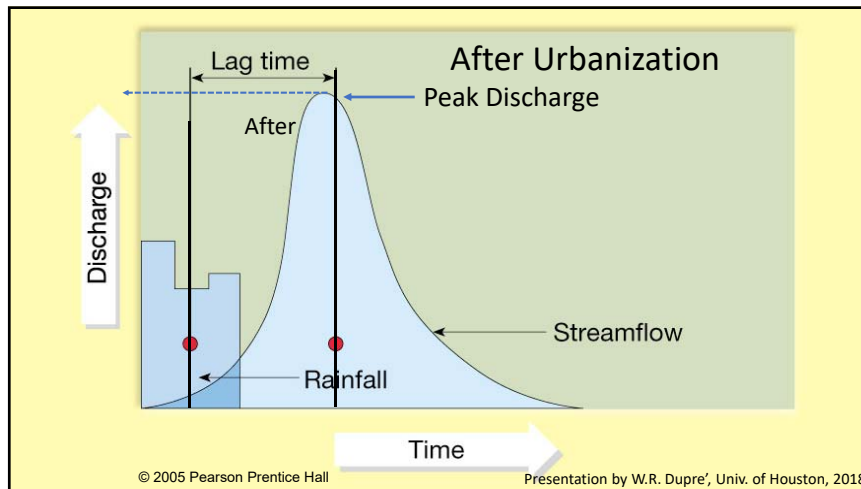
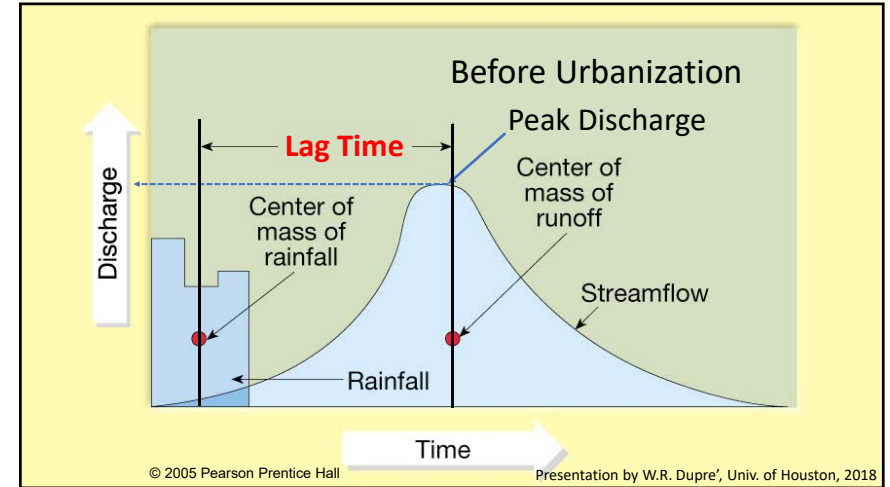
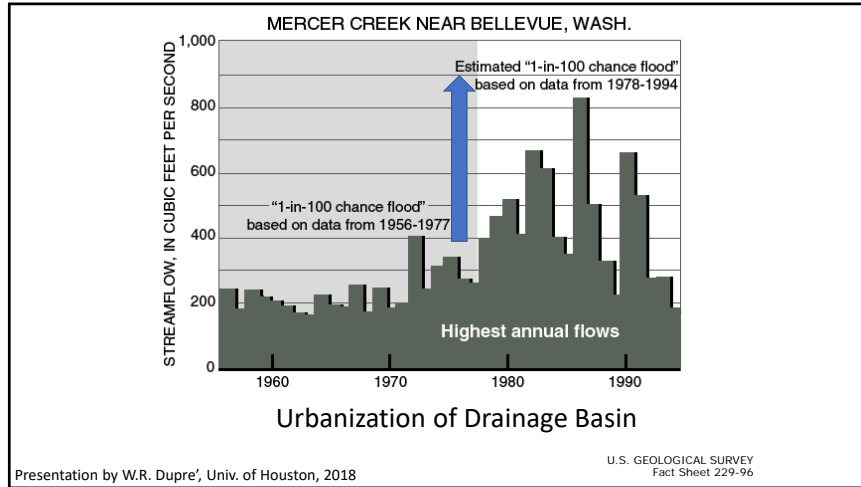
Bridges - (impediments to flow)

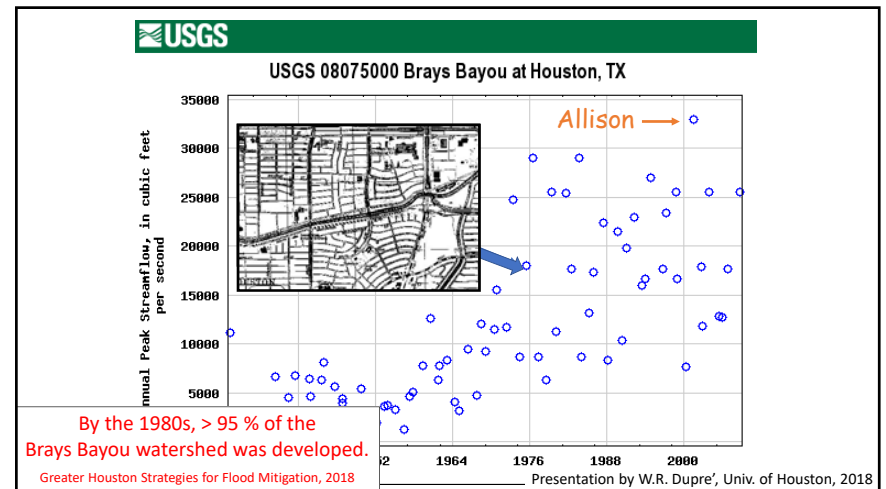
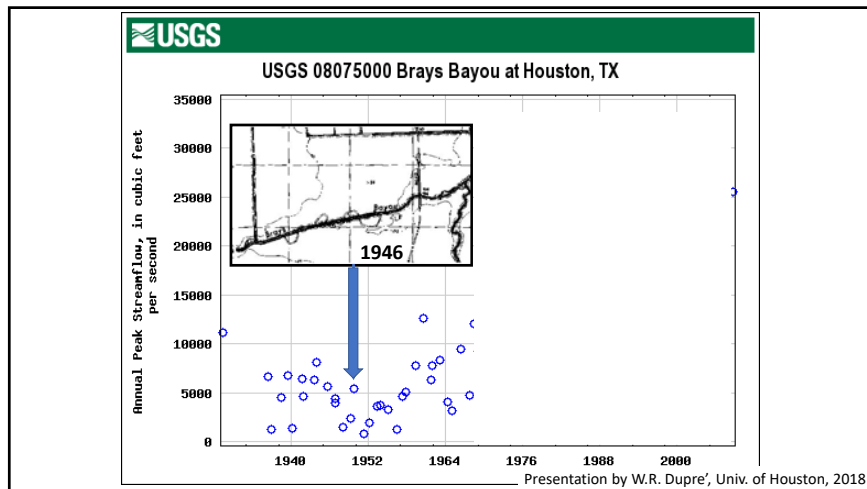
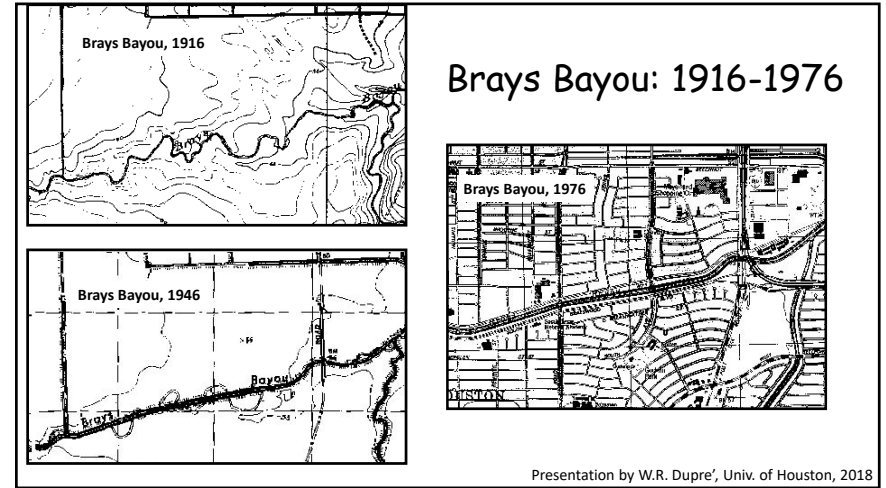
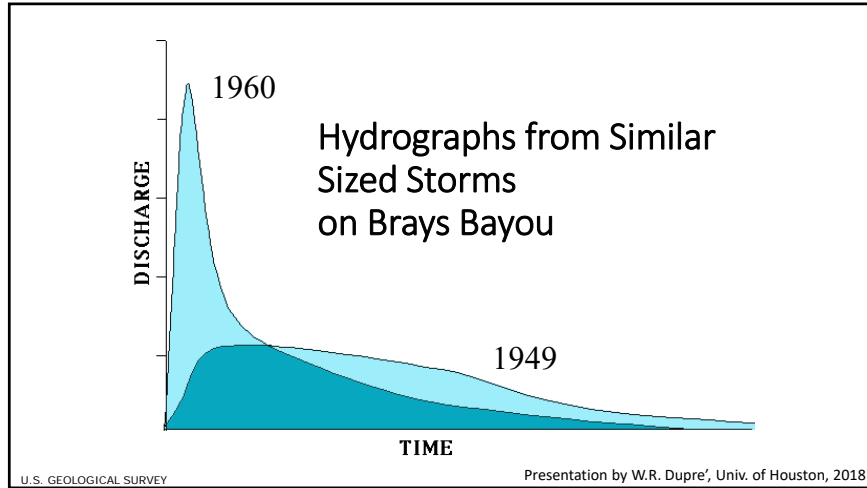
Storm drains (decrease lag time)

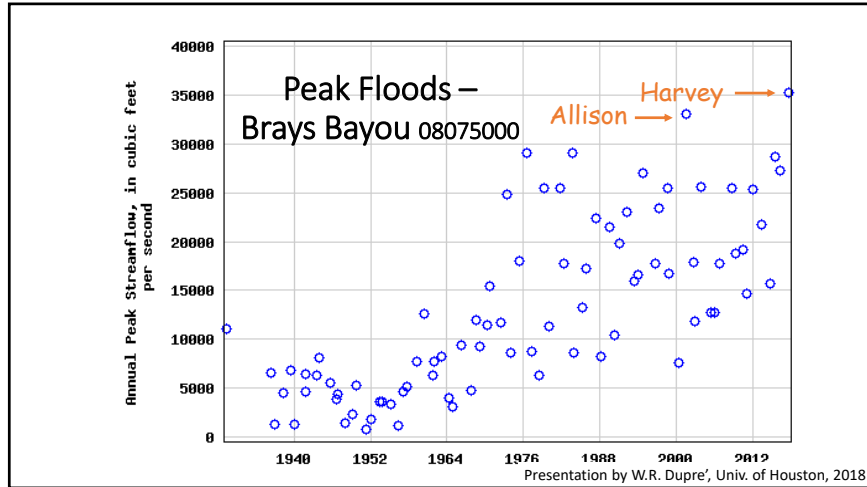
Failure of storm drains

- Deforestation/agricultural changes

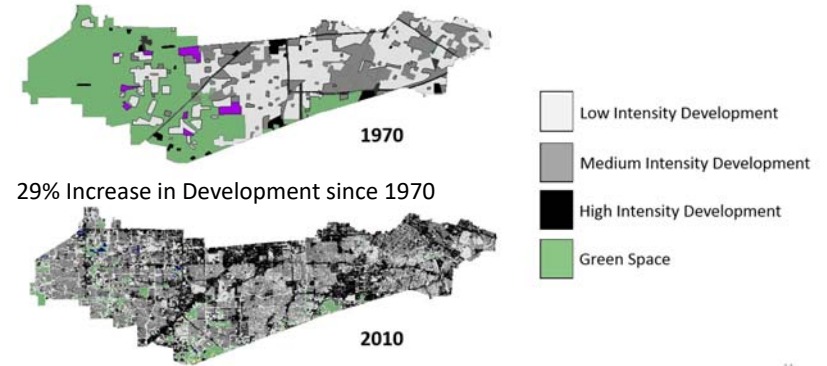
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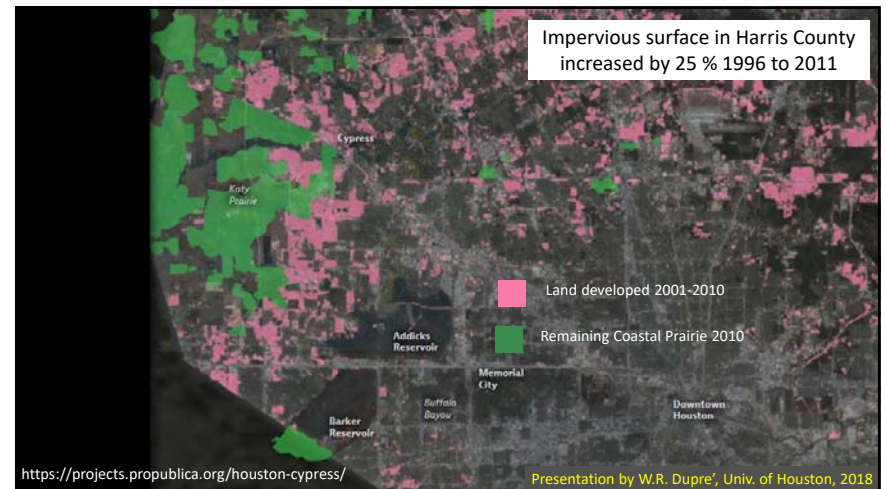
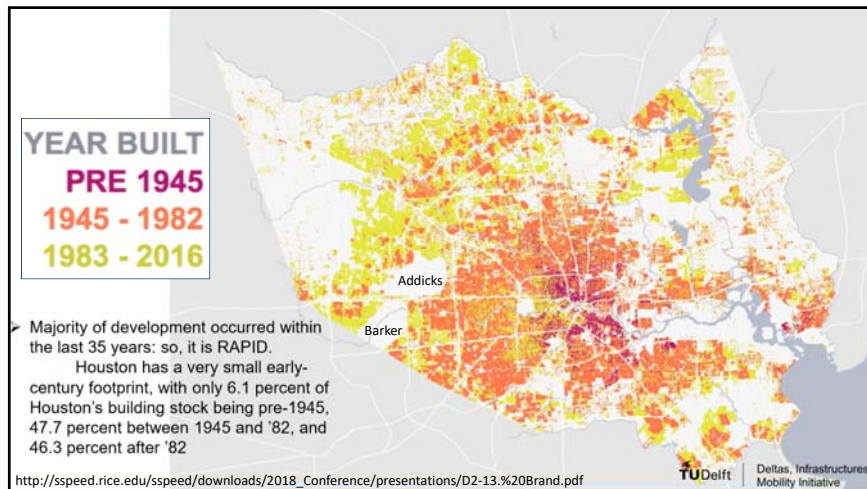


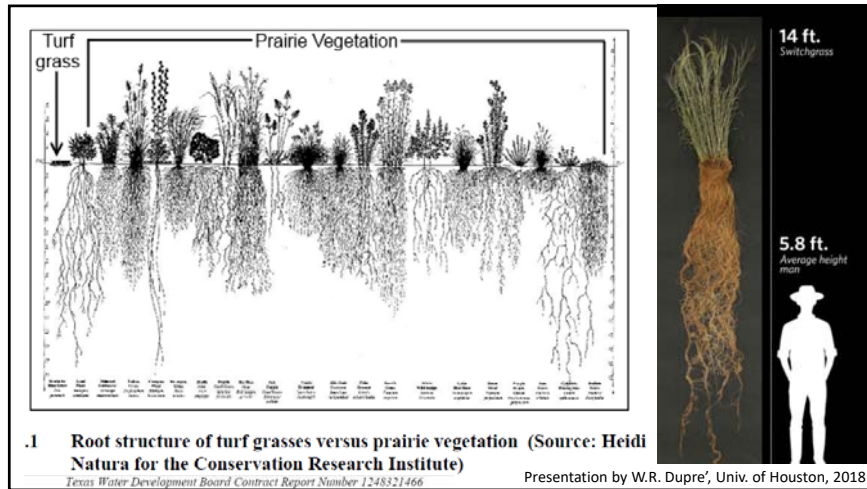


Land-use Changes in the Brays Bayou Watershed



http://sspeed.rice.edu/sspeed/downloads/2018_Conference/presentations/D1-10.%20Bedient.pdf





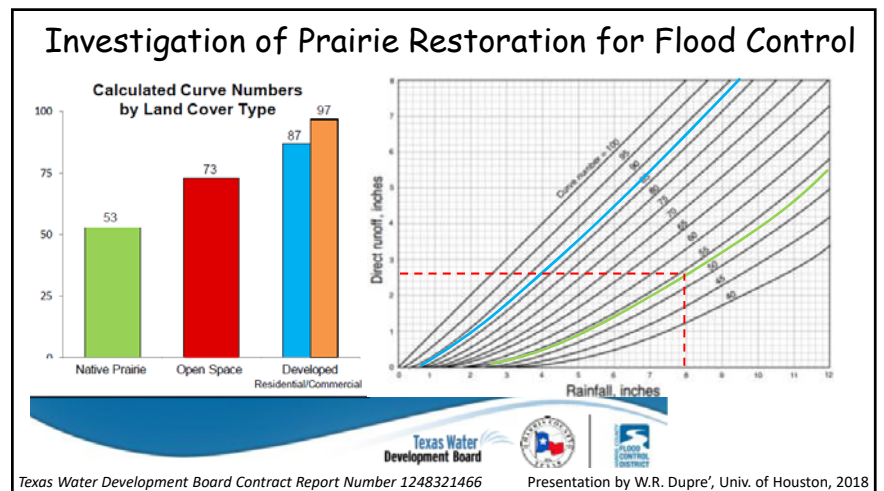
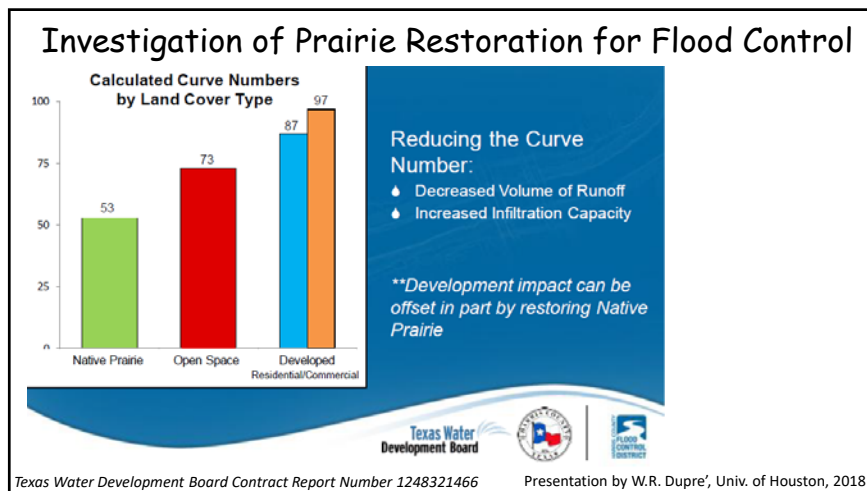
Role of Native Prairie Plants

"In particular, **native prairie plants are thought to absorb a greater volume of runoff** through a higher density of groundcover vegetation, increased depth and density of plant roots, and larger percentage of soil pore spaces...

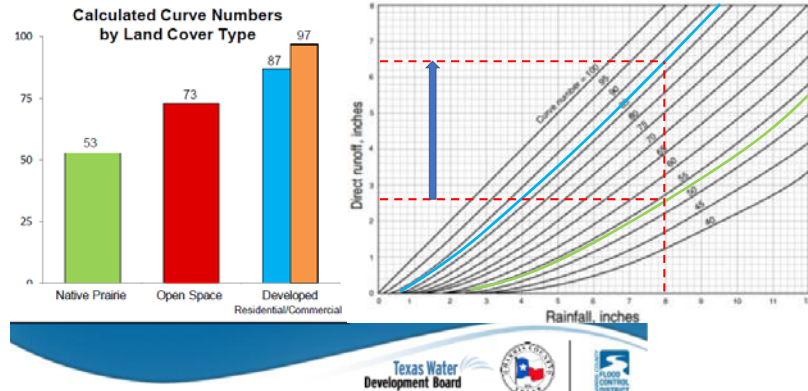
The impact of these root systems is even more prominent in areas of poorly draining soils, such as in Harris County."

Texas Water Development Board Contract Report Number 1248321466

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Investigation of Prairie Restoration for Flood Control



Texas Water Development Board Contract Report Number 1248321466

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Increased Runoff due to Prairie Development

- development of a **single-family subdivision** with an impervious cover of 50%, would increase runoff volume by **1.02 "** during a 50% (2-year) event, and by **1.79 "** during a **1% (100-year) event**, and
- development of a **commercial or industrial site** with an impervious area of 90% would increase runoff volume by **1.83 "** during a 50% (2-year) event, and by **3.21 "** during a **1% (100-year) event**.

Texas Water Development Board Contract Report Number 1248321466

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Decreased Runoff due to Prairie Restoration

Restoration of 1 acre of prairie would:

- increase the infiltration capacity of undeveloped land by **3.52 inches** in a 100-year flood event...
- offset the volume impact of about **2 acres of a single-family subdivision**, or about **1 acre of commercial or retail development**.

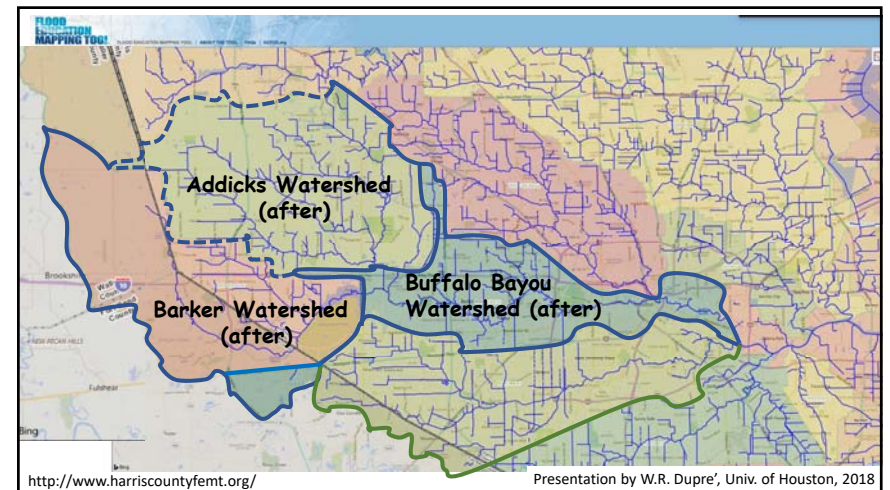
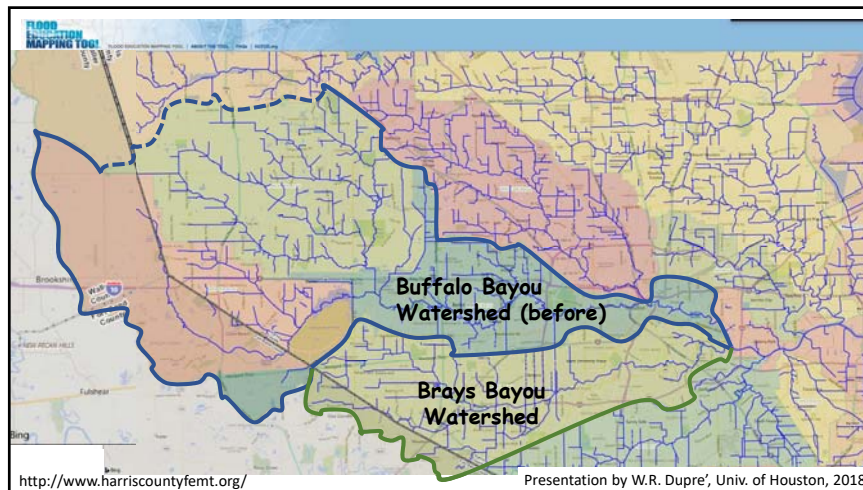
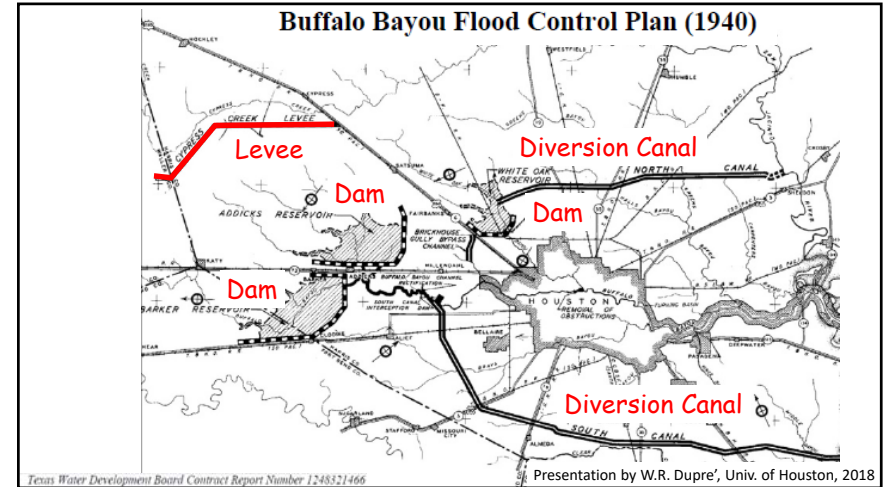
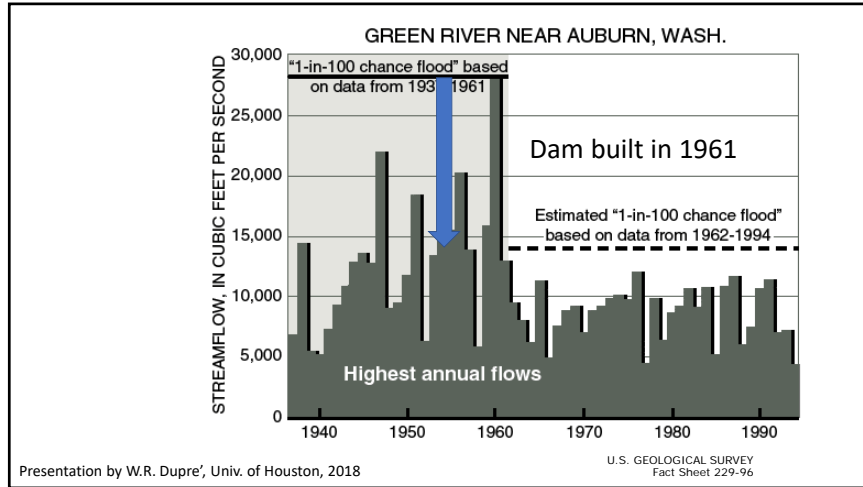
Texas Water Development Board Contract Report Number 1248321466

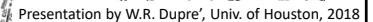
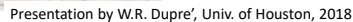
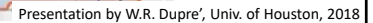
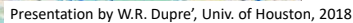
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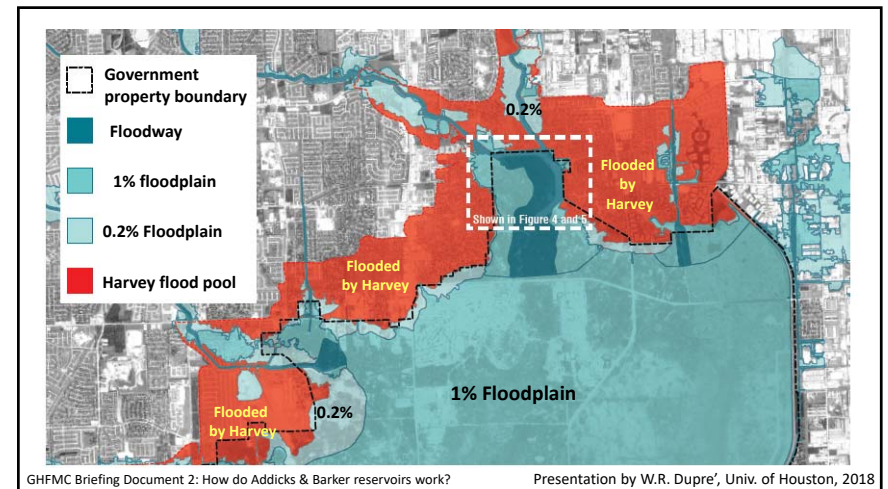
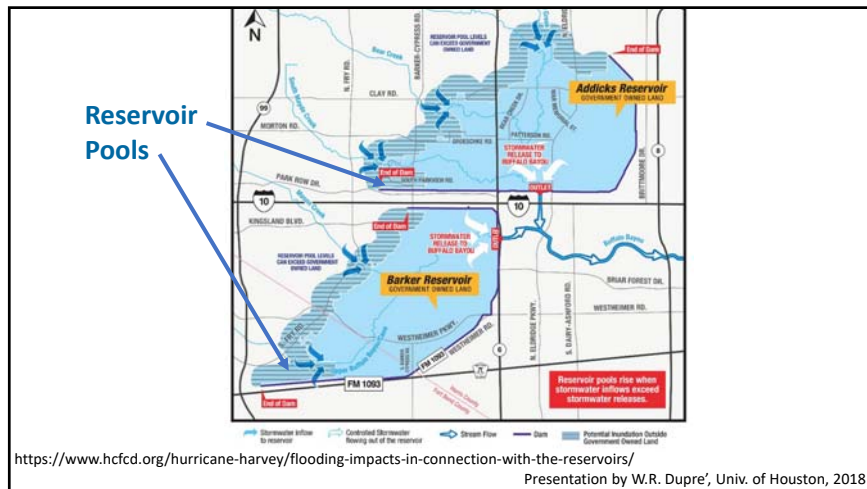
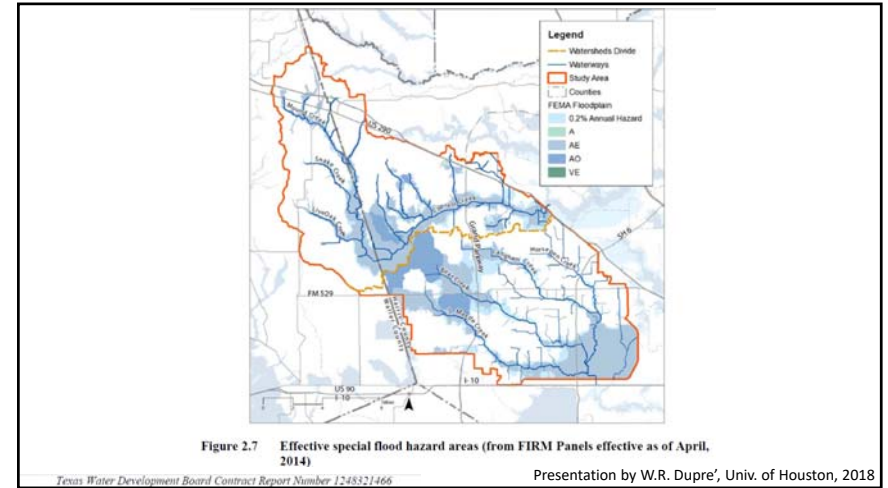
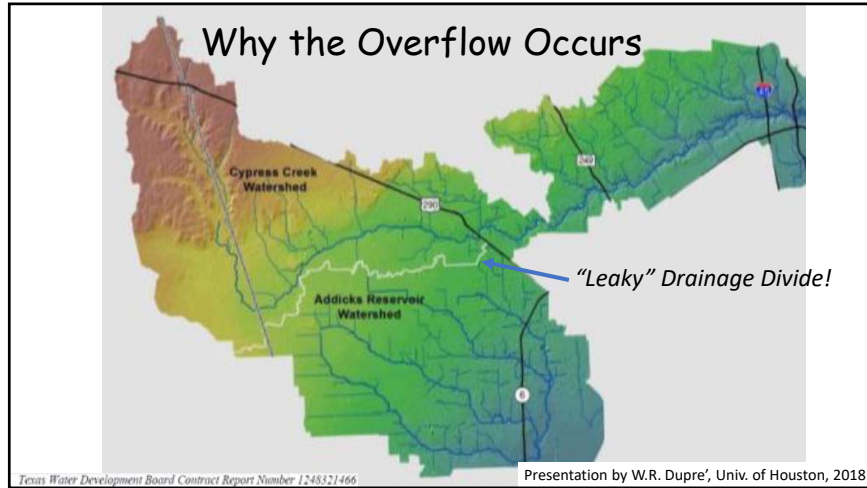
Structural Changes

- Dams
- Floodwalls and Levees
- Channelization
- Diversion Channels
- Detention/Retention Basins
- Tunnels (?)

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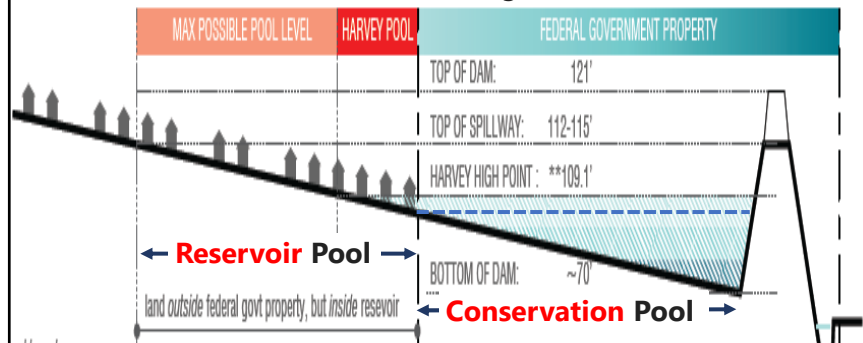






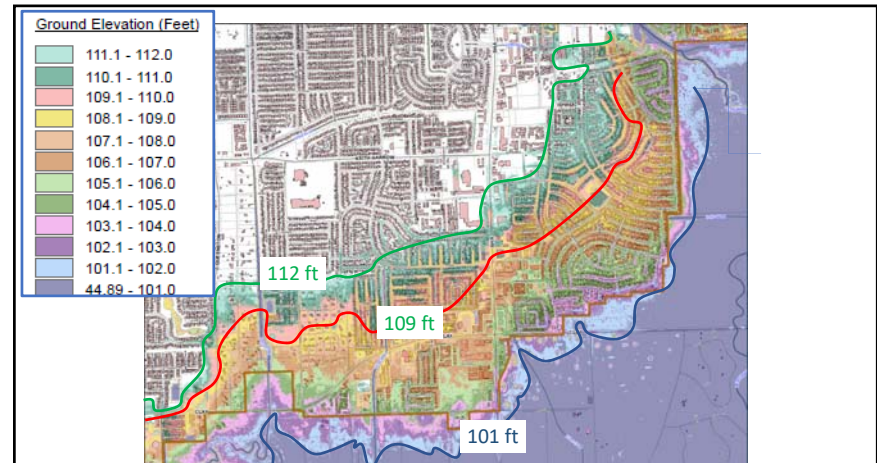
What Reservoir Pools?

i.e. water that lies above the conservation pool in reservoirs used to regulate floodwaters.



GHFMC Briefing Document 2: How do Addicks & Barker reservoirs work?

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<https://www.hcfd.org/hurricane-harvey/>

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Dam Safety Issues

"In December 2010 Addicks and Barker Dams were classified as a **DSAC I** by **HQUSACE**.

Studies conducted since 2004 have determined that the existing dams **Addicks** Reservoir and **Barker** Reservoir are a **high risk of failure due to seepage and piping issues**.

The overriding critical issue of this project is the population of the city of Houston is downstream of the two dams."

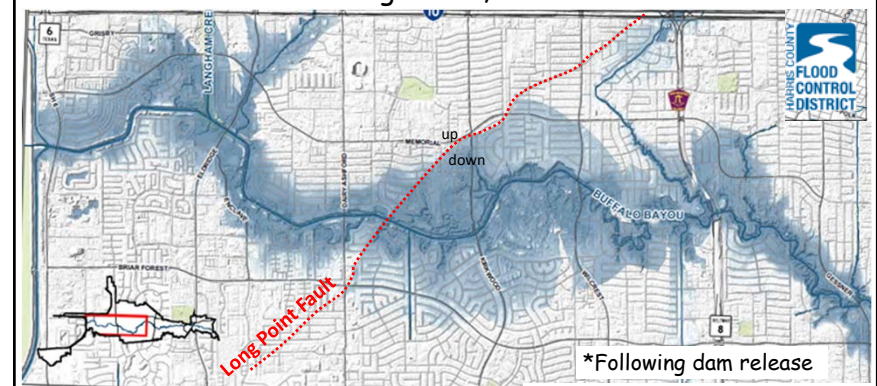
These dams were classified as **two of the six most dangerous dams** in the United States operated by the Corps of Engineers due to the risk of structural failure and its potential impact on people or property.

<http://www.swg.usace.army.mil/Portals/26/docs/Planning/>

Addicks%20and%20Barker%20Decision%20Document%20Review%20Plan.pdf

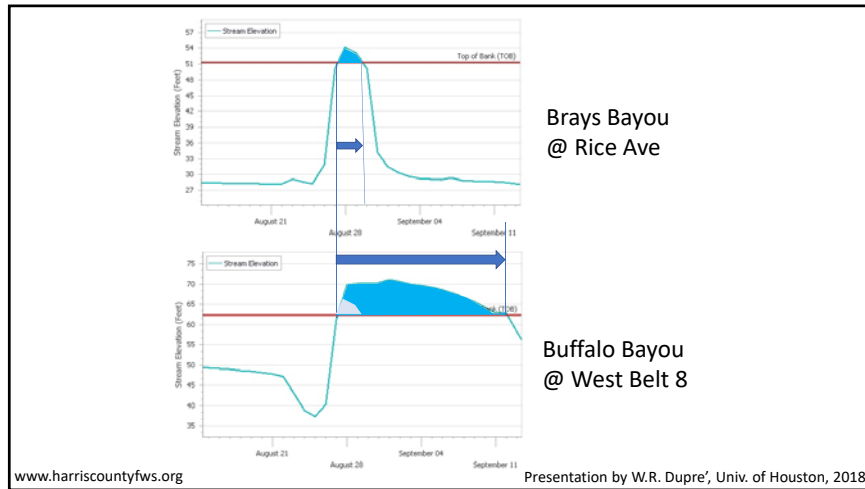
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Predicted Buffalo Bayou Inundation* Map: August 30, 2017



*Following dam release

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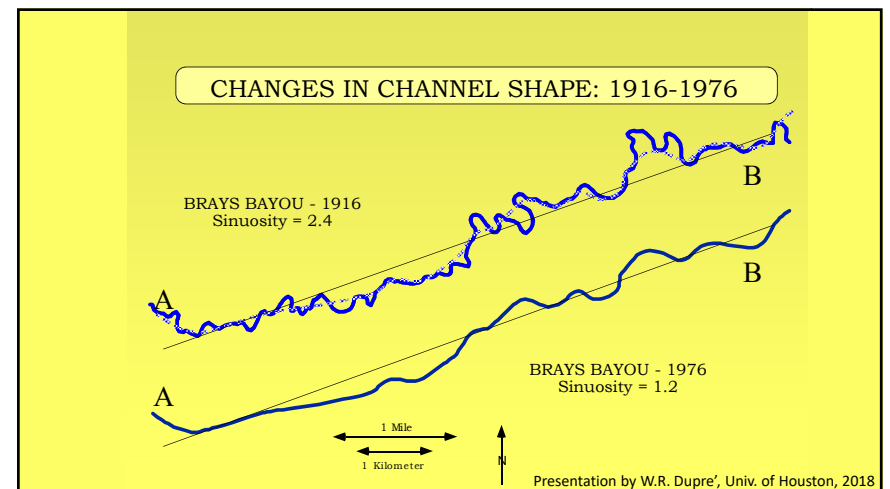
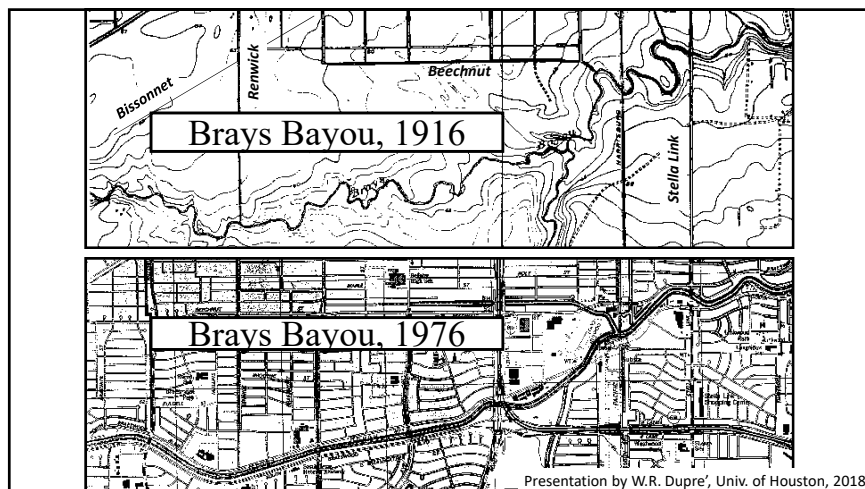


Early Channelization Approaches

- **Increase channel cross section area** to hold more water (widening & deepening);
- **Increase flow velocity**, e.g.
 - Concrete lining channel
 - Straightening channel
 - Improving cross sectional efficiency



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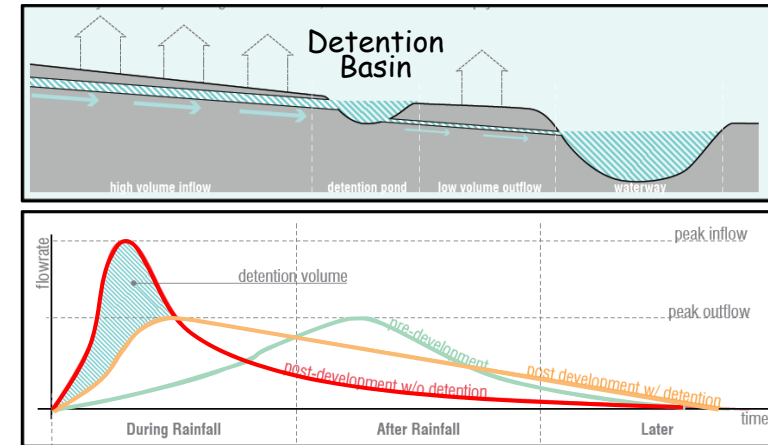


Detention Basins

- **On-site:** detains storm water on site before it enters the channel
- **In-line:** Deep areas along the channel that can store floodwater once it begins rising in the channel.
- **Regional:** built by flood control agencies to address flooding on a larger geographic scale and is funded by taxes or stormwater fees paid by a number of developers. Regional detention is used to reduce existing flooding or help prevent increased flooding from new developments. (may be wet-bottom or dry-bottom)

GHFMC, Strategies for Flood Mitigation, 2018

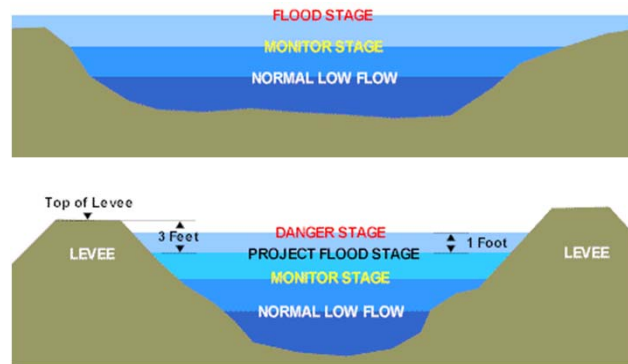
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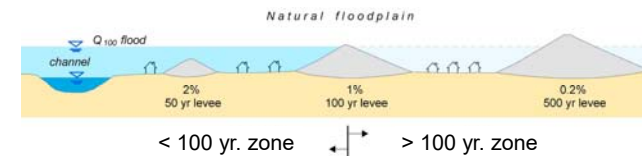
GHFMC Fact Sheet 3

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Levees

http://www.cnrfc.noaa.gov/wfo_hydro.php

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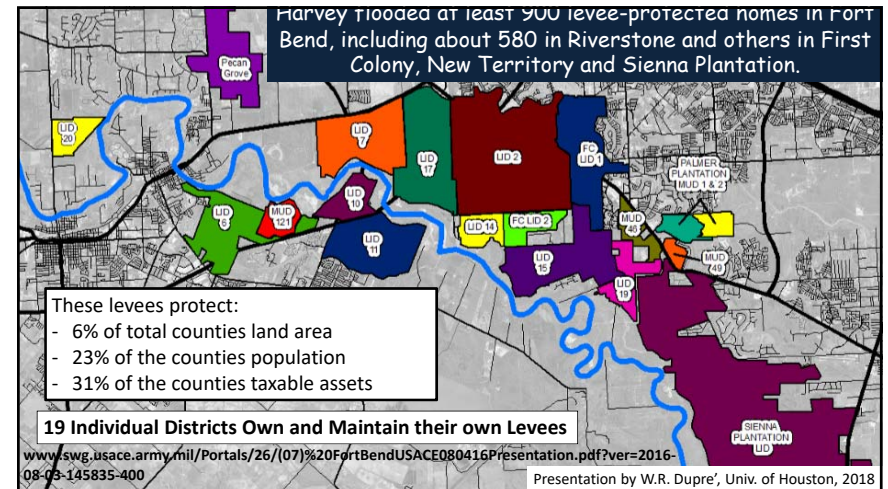
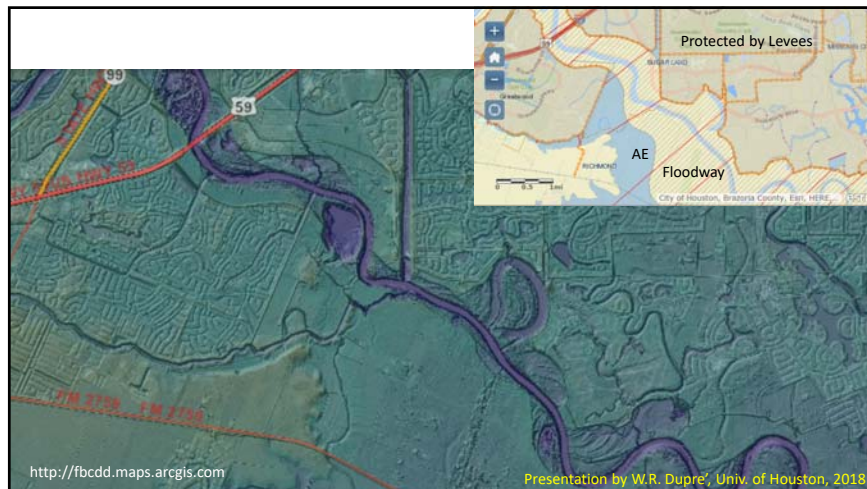
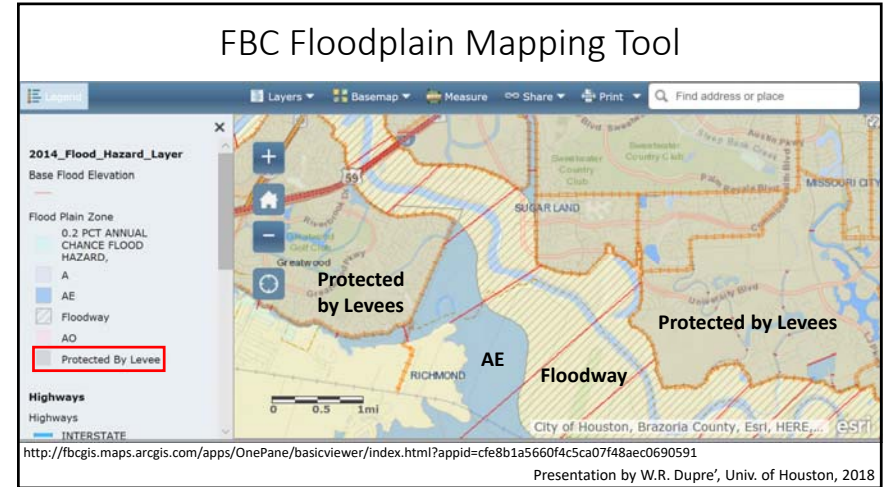


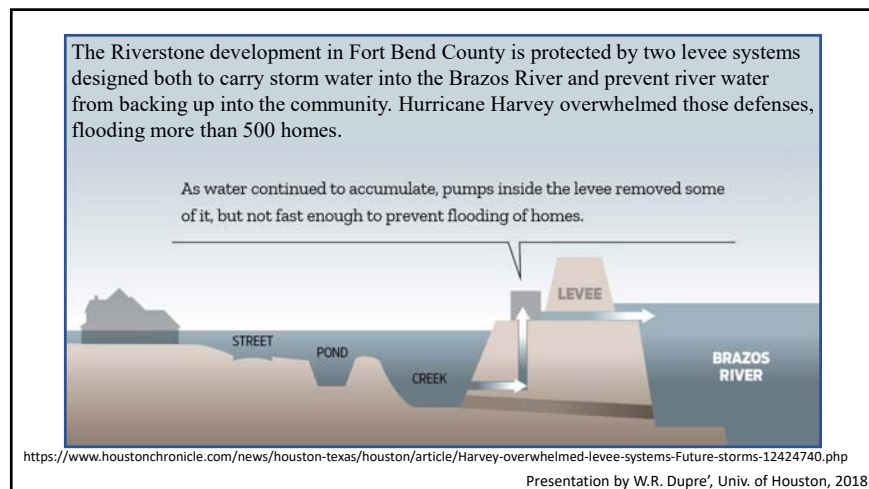
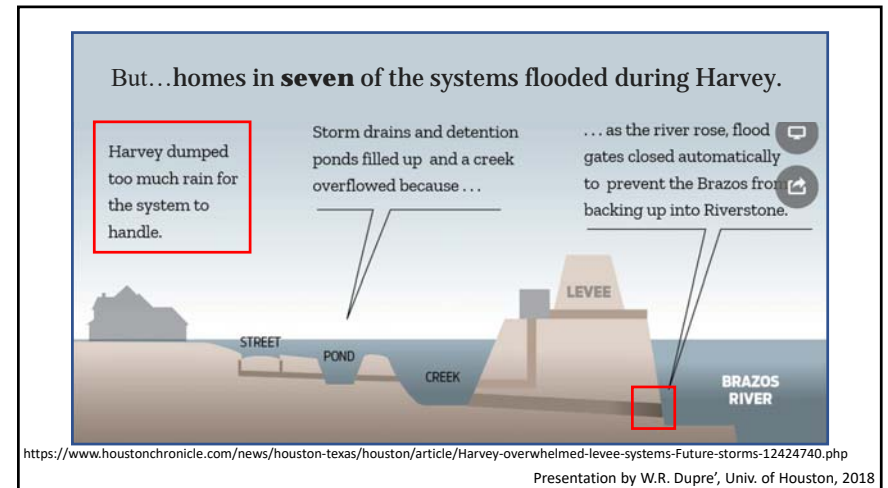
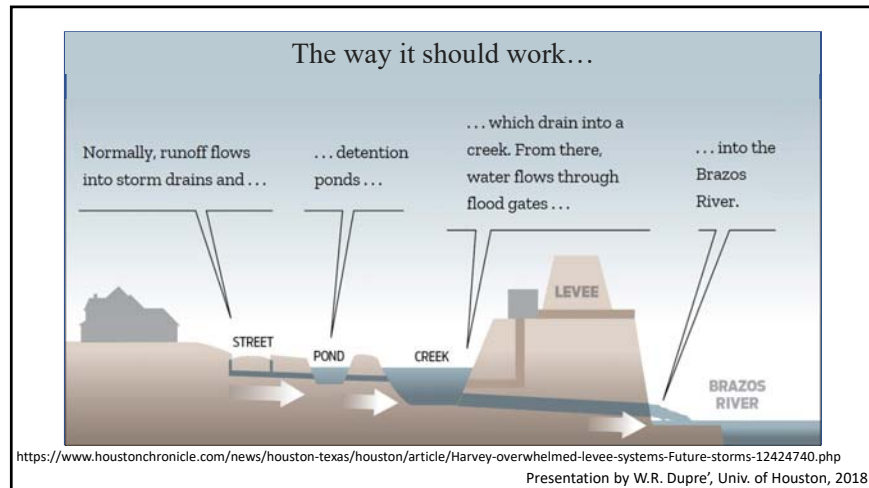
Properties protected by an accredited levee system are not mapped into the Special Flood Hazard Area and are *exempt from the insurance requirement*.

To *gain accreditation*, the levee system has been designed and constructed to protect against a "1% annual chance" flood.

<http://nas-sites.org/levees/files/2013/03>

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Changing Climate

ANALYSIS OF IMPACTS OF **NON-STATIONARY CLIMATE** ON PRECIPITATION FREQUENCY ESTIMATES

*"There has been a growing concern among users of NOAA Atlas 14 products that they may not be appropriate in presence of **non-stationary climate**."*

www.nws.noaa.gov/oh/hdsc/current-projects/progress/201804_HDSC_PR.pdf

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ANALYSIS OF IMPACTS OF **NON-STATIONARY** CLIMATE ON PRECIPITATION FREQUENCY ESTIMATES

- The current **NOAA Atlas 14** frequency analysis methods are based on the **assumption of stationary climate** in both **historic** and **future** precipitation records.
- As such, they **may not be suitable** for frequency analysis in the presence of non-stationary climate conditions...
- It has thus **become necessary to assess the potential for incorporating non-stationarity in precipitation frequency estimates.**

www.nws.noaa.gov/oh/hdsc/current-projects/progress/201804_HDSC_PR.pdf

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NOAA's National Weather Service
Hydrometeorological Design Studies Center

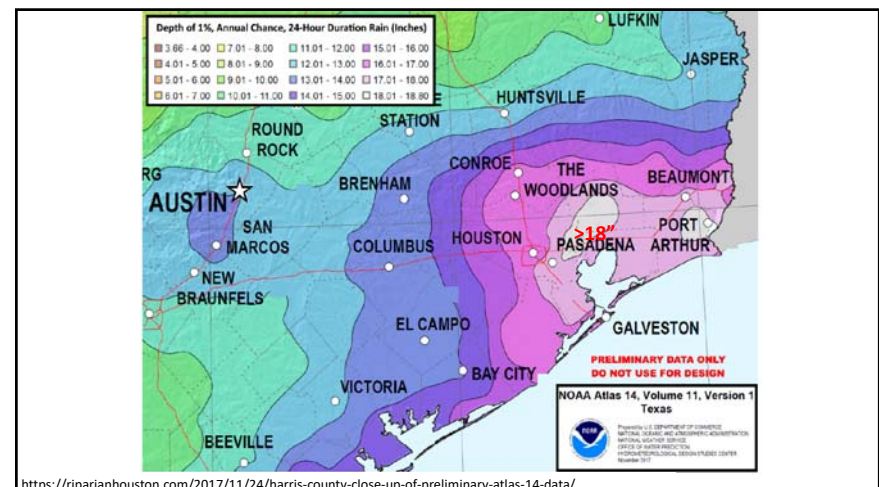
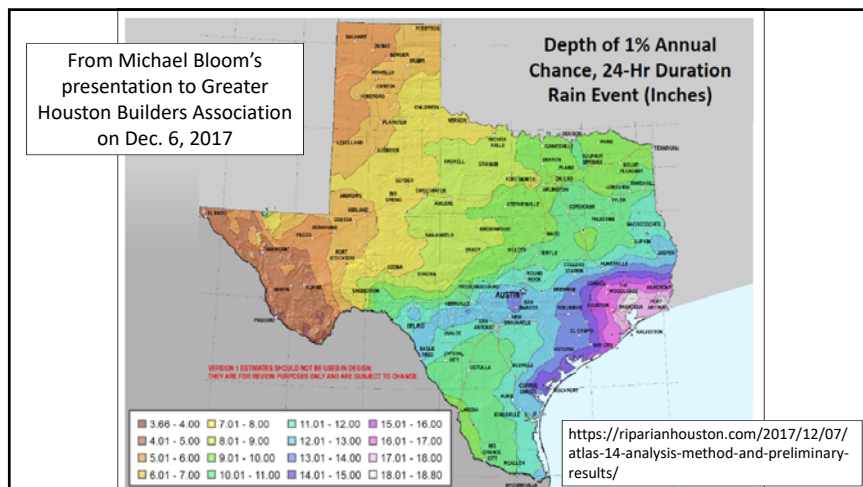
Home Site Map News Organization Search NWS All NOAA Go

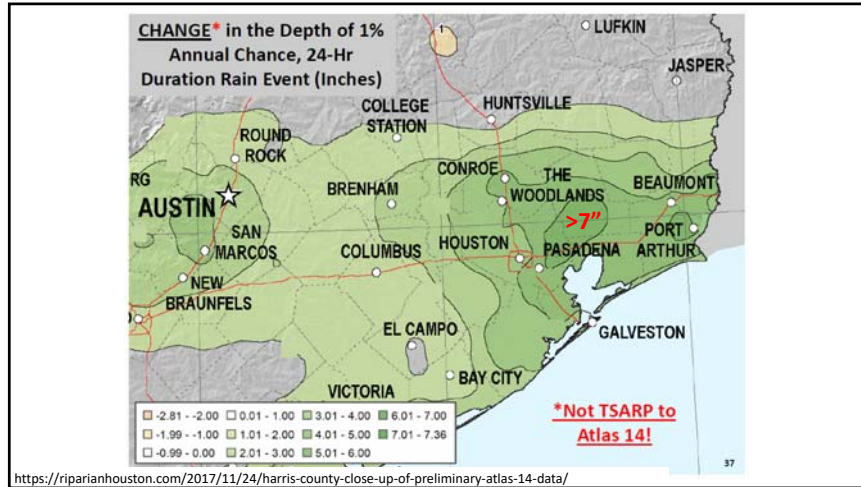
PF DOCUMENTS BY STATE/TERRITORY AND DURATION:

State/Territory	Duration (D)		
	D < (≤) 1 hr	1 hr ≤ (<) D ≤ 24 hr	D > 24 hr
States			
Alabama	NOAA Atlas 14 Vol 9	NOAA Atlas 14 Vol 9	NOAA Atlas 14 Vol 9
Alaska	NOAA Atlas 14 Vol 7	NOAA Atlas 14 Vol 7	NOAA Atlas 14 Vol 7
Oklahoma	NOAA Atlas 14 Vol 8	NOAA Atlas 14 Vol 8	NOAA Atlas 14 Vol 8
Oregon	Arnell & Richards	NOAA Atlas 2, Vol 10	Technical Paper 49
Pennsylvania	NOAA Atlas 14 Vol 2	NOAA Atlas 14 Vol 2	NOAA Atlas 14 Vol 2
Rhode Island	NOAA Atlas 14 Vol 10	NOAA Atlas 14 Vol 10	NOAA Atlas 14 Vol 10
South Carolina	NOAA Atlas 14 Vol 2	NOAA Atlas 14 Vol 2	NOAA Atlas 14 Vol 2
South Dakota	NOAA Atlas 14 Vol 8	NOAA Atlas 14 Vol 8	NOAA Atlas 14 Vol 8
Tennessee	NOAA Atlas 14 Vol 2	NOAA Atlas 14 Vol 2	NOAA Atlas 14 Vol 2
Texas	NWS HYDRO-35	Technical Paper 40	Technical Paper 49

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1977 1961 1964





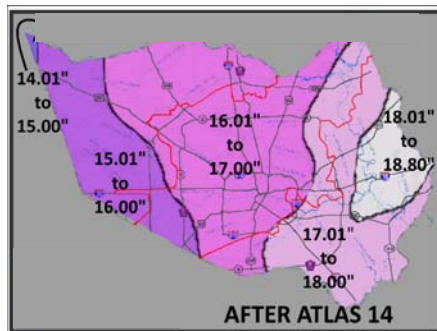
1%, 24-hour Rainfall Depths



<https://riparianhouston.com/2017/11/24/harris-county-close-up-of-preliminary-atlas-14-data/>

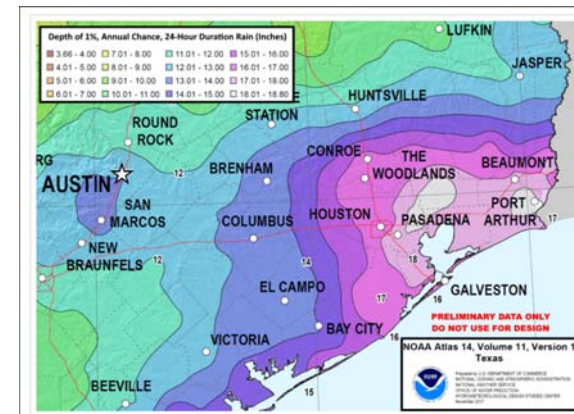
Region	Before
R1	12.4
R1	12.4
R1	12.4
R1	12.4
R2	12.4
R2	13.2
R2	13.2
R2	13.2
R2	13.2
R2	13.2
R2	13.2
R3	13.5
R3	13.5
R3	13.5
R3	13.5
R3	13.5
R3	13.5
R3	13.5

1%, 24-hour Rainfall Depths

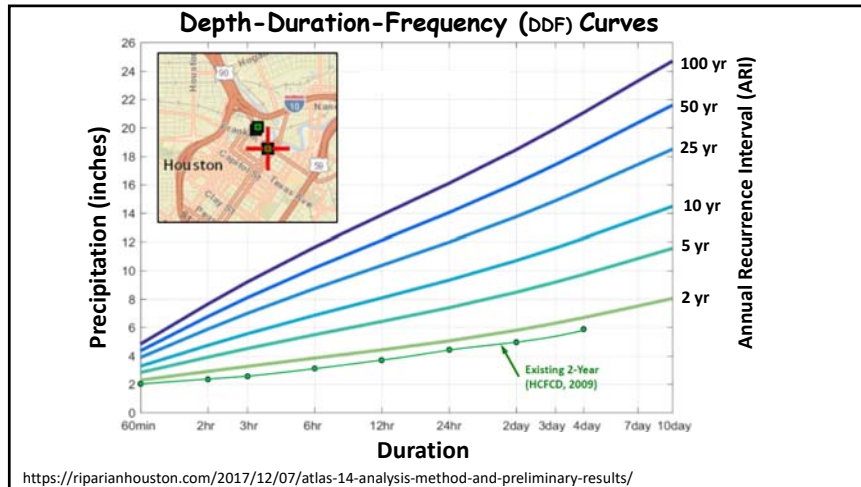


<https://riparianhouston.com/2017/11/24/harris-county-close-up-of-preliminary-atlas-14-data/>

Region	Before	After	% Increase
R1	12.4	14.01	13%
R1	12.4	15.00	21%
R1	12.4	15.50	25%
R1	12.4	16.00	29%
R2	12.4	16.50	33%
R2	13.2	15.50	17%
R2	13.2	16.00	21%
R2	13.2	16.50	25%
R2	13.2	17.00	29%
R2	13.2	17.50	33%
R2	13.2	18.00	36%
R3	13.5	16.00	19%
R3	13.5	16.50	22%
R3	13.5	17.00	26%
R3	13.5	17.50	30%
R3	13.5	18.00	33%
R3	13.5	18.40	36%
R3	13.5	18.80	39%

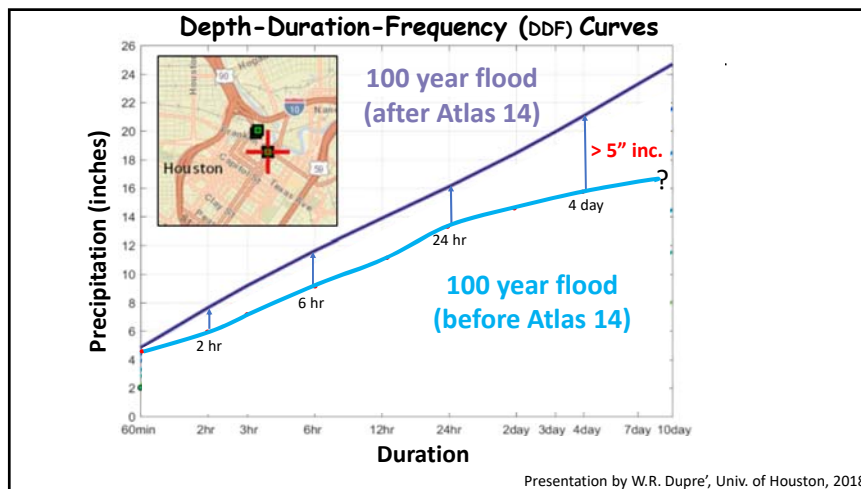


<https://riparianhouston.com/2017/11/20/draft-provisional-atlas-14-data-out-for-peer-review/>

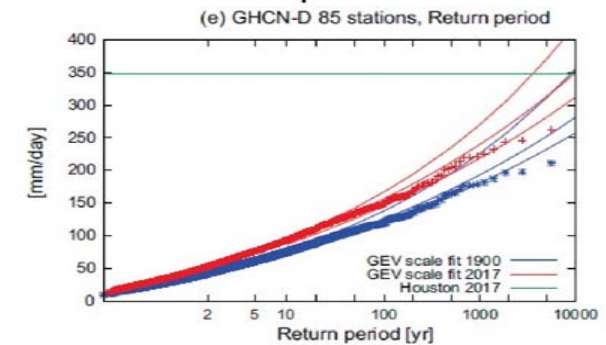


HARRIS COUNTY HYDROLOGIC REGION 2 RAINFALL (INCHES)
(Current – i.e. before Atlas 14)

Duration	Annual-Chance Event			
	10-percent	2-percent	1.0-percent	0.2-percent
5-Minute	0.9	1.1	1.2	1.4
15-Minute	1.5	1.9	2.1	2.6
30-Minute	2.1	2.7	3.0	3.8
60-Minute	2.9	3.8	4.3	5.5
2-Hour	3.6	5.0	5.7	7.6
3-Hour	4.1	5.8	6.7	9.2
6-Hour	5.1	7.6	8.9	12.8
12-Hour	6.2	9.2	10.8	15.5
24-Hour	7.6	11.3	13.2	18.9
2-Day	8.6	12.5	14.5	20.0
4-Day	9.8	14.0	15.9	21.1



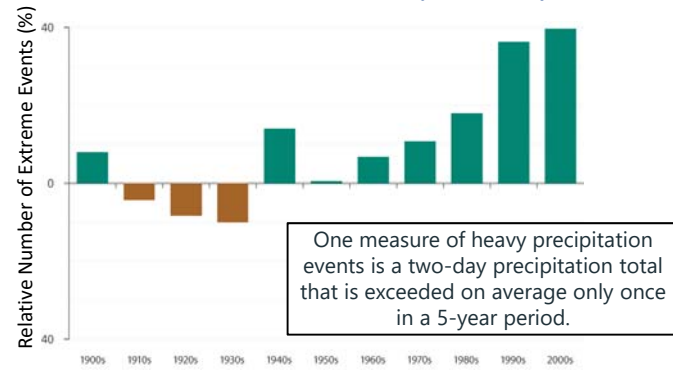
Warming has made extreme rain events more frequent over Houston



Van Oldenborgh et al., Environmental Research Letters, 2017

Presentation by W.R. Dupre', Univ. of Houston, 2018

U.S. Trend in Heavy Precipitation



<https://nca2014.globalchange.gov/highlights/report-findings/extreme-weather#intro-section-2>

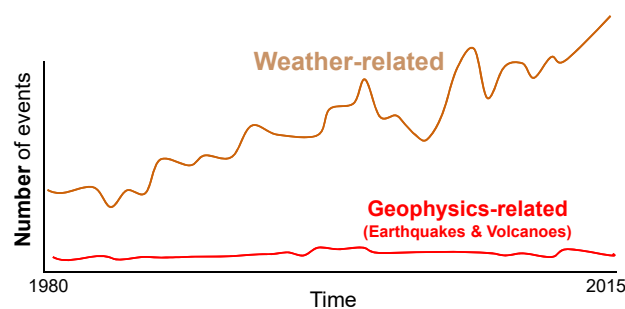
Presentation by W.R. Dupre', Univ. of Houston, 2018

U.S. had more floods in 2016 than any year on record



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Number of Global Natural Disasters: 1980-2015



Munich Re Topics Geo 15

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What can we do about flooding?

Structural Responses: (1930's-present): e.g. building dams, levees, floodwalls, channelization
-Flood Control Act of 1936.

Floodplain Management: (1960's-present):
 Combined floodplain management with structures
-National Flood Insurance Program of 1968;
-National Disaster Protection Act of 1973;
-Biggert-Waters Flood Insurance Reform Act 2012.

Post-flood Non-structural Mitigation: (1980's-present):
 Includes property acquisition and Δ land use.

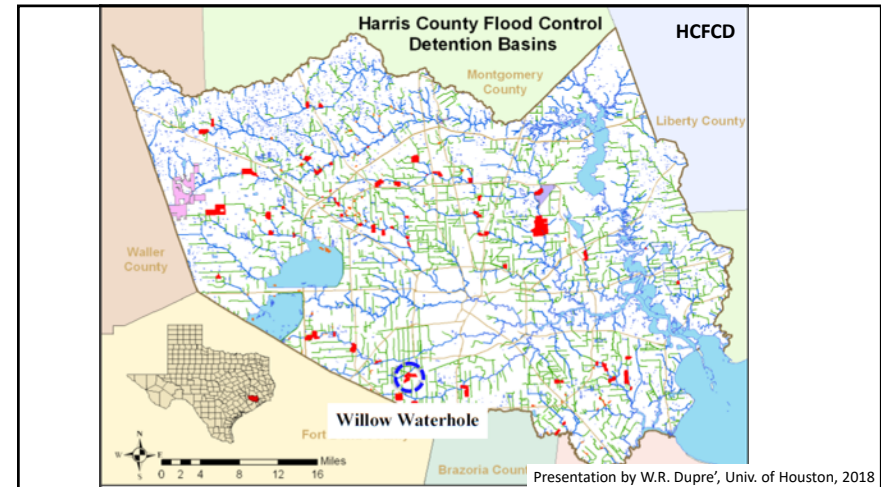
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Project Brays

- “Project Brays”, started in 1998, is a federally and locally funded partnership between **USACE** and **HCFC**. Total projected cost is now estimated to be **\$480 million**.
- **Phase 1:** (2004-2016), Four stormwater **detention basins** have been created that will hold approximately 3.5 billion gallons of stormwater and cover about 900 acres when completed.
- **Phase 2:** (ongoing) **channel widening** and/or **deepening** in more than 21 miles of its middle and lower reaches and replacing or renovating 30 **bridges**.
- When completed in 2021, Project Brays is projected to *remove over 15,000 homes/businesses from the current 1 % floodplain.*

<https://www.projectbrays.org>

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Floodplains Before and After (?) Project Brays



GHFMC: Strategies for Flood Mitigation, 2018

Presentation by W.R. Dupre', Univ. of Houston, 2018

Other **Structural** Flood Mitigation Plans

- Channel improvements & detention basins
-e.g. White Oak Bayou, Greens Bayou, Cedar Bayou, etc.
- Remove storm debris (and sediment)
- Repair (and deepen?) Barker and Addicks Dams
- Add a third dam and reservoir - (Location?)
- Storm-surge barrier(s) – (“Ike Dike”?)

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Non-structural Flood Mitigation Measures

Reduce Susceptibility to Floods

- ➔ Acquisition/buyout and demolition of structures
- Land swaps and relocation of structures
- ➔ Elevation of structures in place
- Dry floodproofing (make structures watertight)
- Wet floodproofing (allow water to flow through)
- Non-structural berms and secondary levees
- ➔ Floodplain regulations and building codes
- Zoning and land use
- Development policies
- ➔ Flood forecasting and warning systems
- Disaster preparedness and response plans

Reduce Impact of Floods

- ➔ Public education and information access
- ➔ Updated flood maps
- Flood emergency measures to reduce loss of life
- ➔ Flood insurance to reduce financial impacts
- ➔ Disaster assistance to reduce financial impacts
- ➔ Tax adjustments to reduce financial impacts
- Long-term recovery assistance

GHFMC: Strategies for Flood Mitigation, 2018

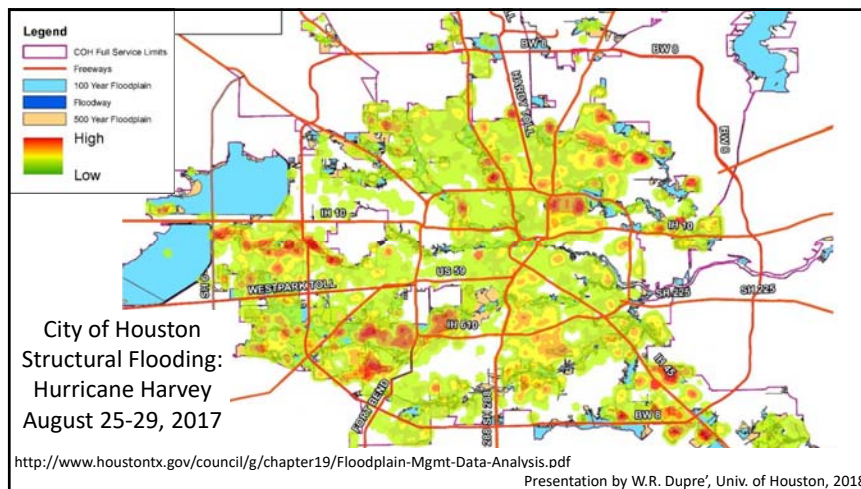
Presentation by W.R. Dupre', Univ. of Houston, 2018

Harris County approves new building regulations

- The [Harris County Commissioners Court](#) unanimously approved new construction requirements. Starting January 1, 2018 all new buildings – homes as well as commercial – must be **at least 24 inches above the 500 year flood plain**. Harris County Judge [Ed Emmett](#) believes these new building regulations are the nation's toughest.
- There are some experts that estimate in some areas of the 100 year flood plain, new construction would need to be built almost eight feet above ground. This new building code is for unincorporated Harris County only. **December 5, 2017**

<https://www.houstonpublicmedia.org/articles/news/2017/12/05/>

Presentation by W.R. Dupre', Univ. of Houston, 2018



Presentation by W.R. Dupre', Univ. of Houston, 2018

Houston Floodplain Regulations

RULES	EXISTING	PASSED (4/4/18)
REGULATED AREA	100-year	100 + 500-year
ELEVATION	100-year + 1 foot	500-year + 2 feet
ZERO NET FILL	100-year	100 + 500-year
SUBSTANTIAL IMPROVEMENTS	100-year	100-year
ELEVATION OF ADDITIONS	100-year + 1 foot	500-year + 2 feet (exemption for small additions in 500-year)
FOUNDATION	All types permitted outside floodway	All types permitted outside floodway

<http://www.houstontx.gov/council/g/chapter19/Floodplain-Mgmt-Data-Analysis.pdf>

Presentation by W.R. Dupre', Univ. of Houston, 2018

Homes flooded by Harvey but protected by elevation

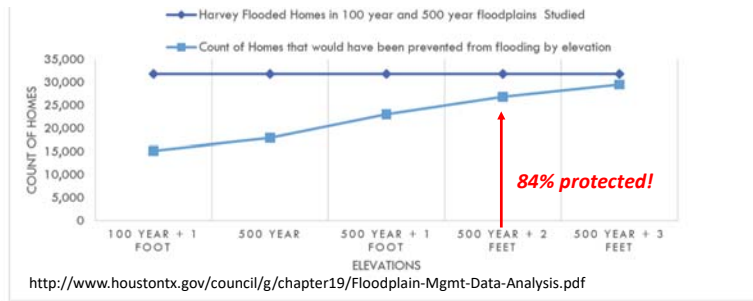


Chart 1 – Harvey flooded Homes Protected by Elevation (Houston Public Works, 2017) (City of Houston, 2017) (Harris County Flood Control District, 2009) (FEMA Current Effective FIRM, 2018) (FEMA Individual Assistance, 2018)

Presentation by W.R. Dupre', Univ. of Houston, 2018

Repetitive Loss (RL) properties

Any insurable building for which **two** or more claims of more than \$1,000 were paid by the National Flood Insurance Program (NFIP) within any rolling ten-year period, since 1978.

Severe Repetitive Loss (SRL) properties*

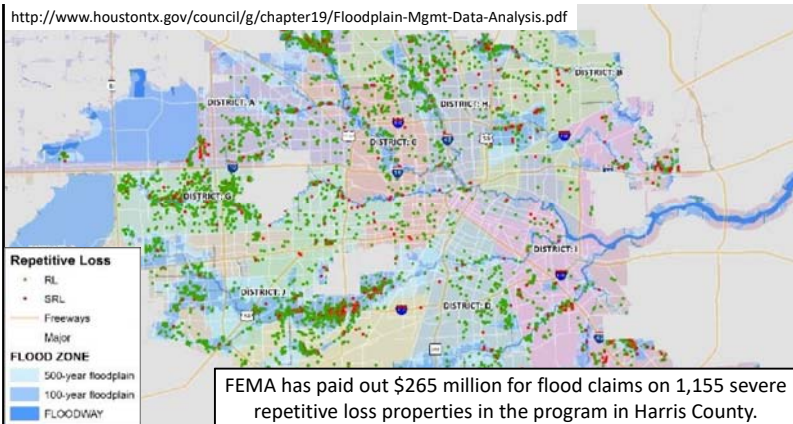
Any NFIP-insured residential property that has met at least 1 of the following paid flood loss criteria since 1978, regardless of ownership:

- **Four** or more separate claim payments of **more than \$5,000** each (including building and contents payments); or
- **Two** or more separate claim payments (building payments only) where the total of the payments **exceeds the current value of the property**.

In either case, two of the claim payments must have occurred within 10 years of each other

*More than 30,000 "severe repetitive loss properties in the US have been covered under the NFIP.
https://www.fema.gov/pdf/nfip/manual201205/content/20_srl.pdf

Severe Repetitive Loss and Repetitive Loss (FEMA Current Effective FIRM, 2018)



Presentation by W.R. Dupre', Univ. of Houston, 2018

- FEMA has paid out \$265 million for flood claims on 1,155 severe repetitive loss properties in the program in Harris County.

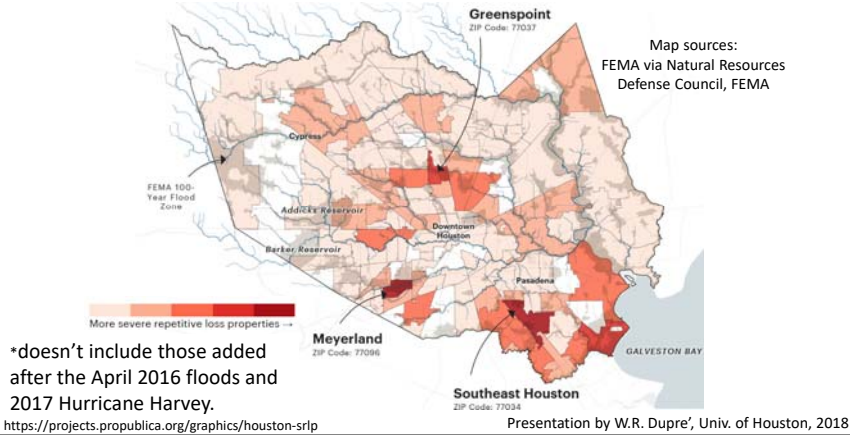
- An evaluation of repetitive flood losses in Harris County, Texas, from 1978 to 2008 calculated that over 47% of these losses were located outside the 100-year floodplain boundary

- Payments for **389** properties in Harris County have cumulatively added up to more than **twice** the current value of the property.

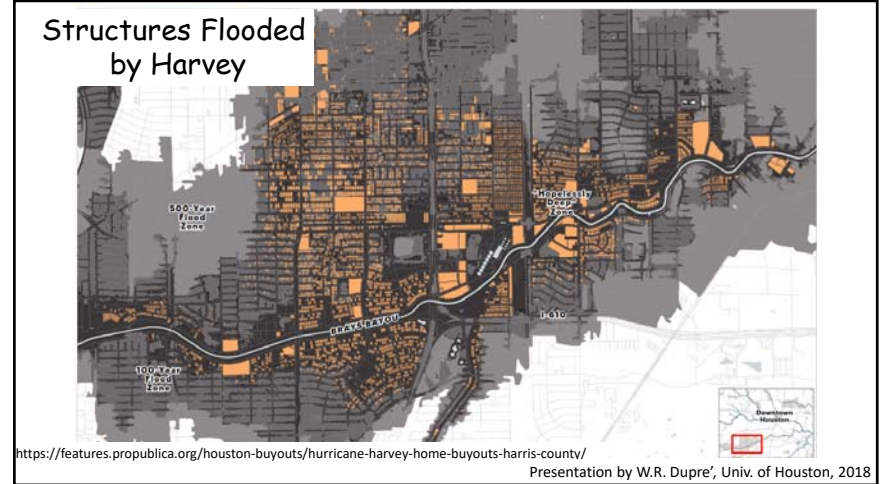
- A house in NE Houston has received 18 flood insurance payments totaling \$1.8 million; >15 times the property's market value.

Presentation by W.R. Dupre', Univ. of Houston, 2018

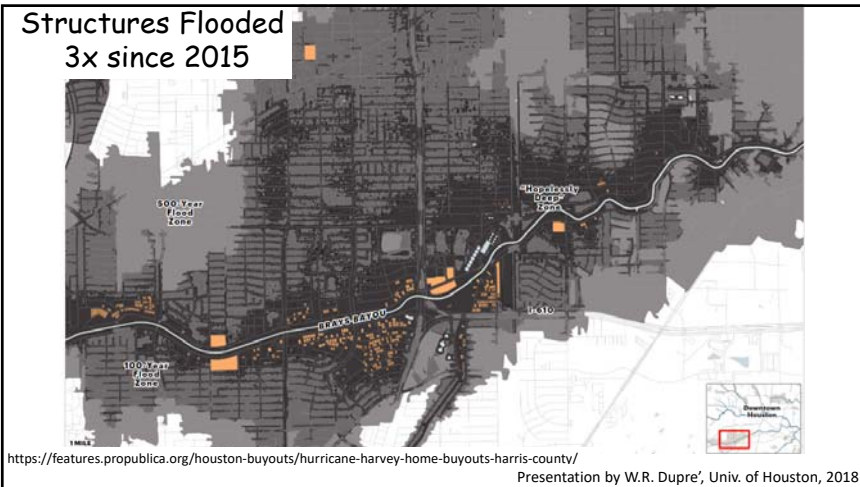
Severe Repetitive Loss (SRL) Flood Claims 1978-2015* - Harris County



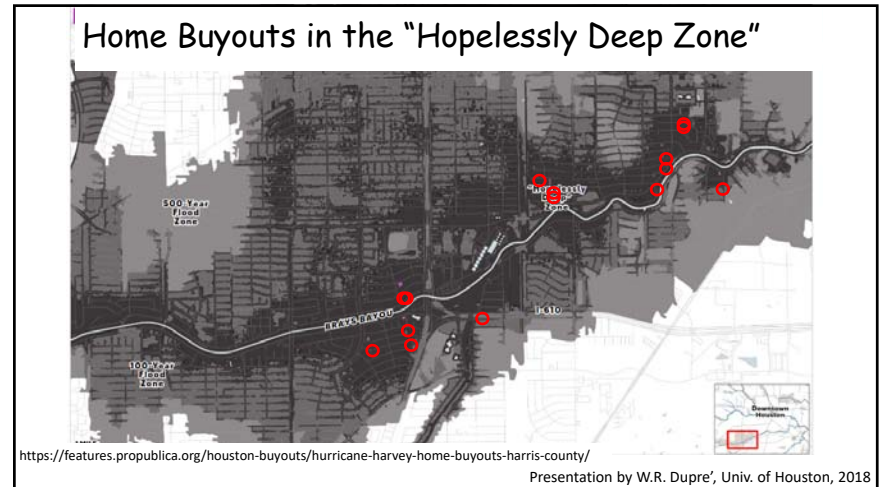
Structures Flooded by Harvey



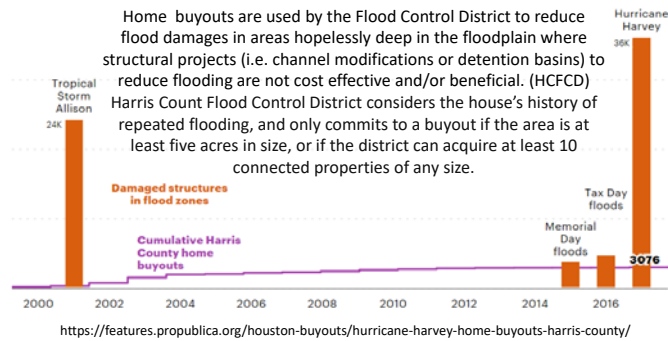
Structures Flooded 3x since 2015



Home Buyouts in the "Hopelessly Deep Zone"



Harris County Buyouts



Source: Harris County Flood Control District, FEMA

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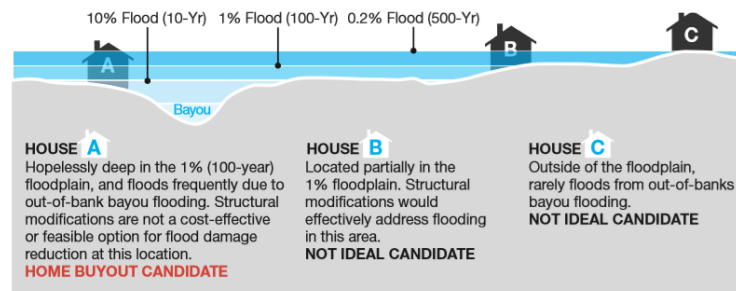
HCFCD HOME BUYOUT ELIGIBILITY REQUIREMENTS

- Source of flooding.
- Location and depth within the floodplain.
- Cost effectiveness as a solution to the property's flooding problem.
- Potential for future floodplain preservation and/or flood damage reduction projects.
- Compatibility with community and natural values.

<https://www.hcfcd.org/hurricane-harvey/home-buyout-program/>

Presentation by W.R. Dupre', Univ. of Houston, 2018

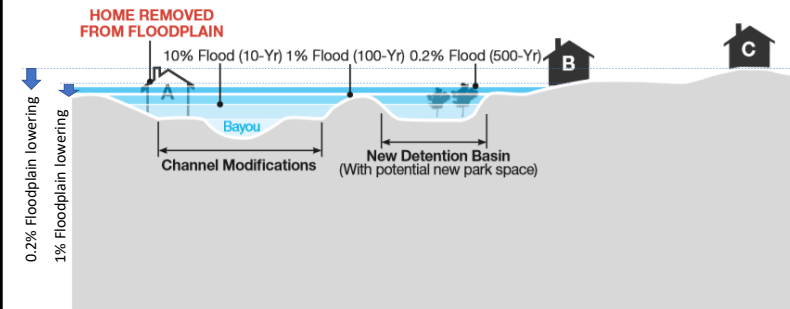
Flood Control District Home Buyout Considerations BEFORE



<https://www.hcfcd.org/hurricane-harvey/home-buyout-program/>

Presentation by W.R. Dupre', Univ. of Houston, 2018

Flood Control District Home Buyout Considerations AFTER



<https://www.hcfcd.org/hurricane-harvey/home-buyout-program/>

Presentation by W.R. Dupre', Univ. of Houston, 2018

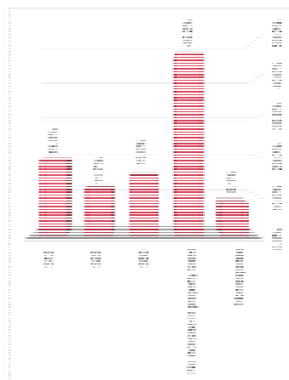
	Policy	Support	Oppose	Nonresponse
	A program to buy homes in areas that have repeatedly flooded with local state and federal moneys	63.2%	27.5%	9.2%
👍	Construction of a new reservoir to protect west Houston	84.7%	8.2%	7.1%
👍	Greater restrictions on construction in flood plains	82.7%	10.7%	6.7%
	Establishment of a regional flood agency with taxing authority to plan for the prevention of regional flooding	67.1%	22.0%	10.9%
👎	Denying federally financed flood insurance to homeowners whose homes that have flooded three or more times since 2001	42.0%	48.7%	9.4%

www.uh.edu/class/hobby/harvey/ Presentation by W.R. Dupre', Univ. of Houston, 2018

	Policy	Support	Oppose	Nonresponse
	Not allow homes that have flooded three or more times since 2001 to be rebuilt by buying out these homeowners with local and federal moneys	61.5%	28.4%	10.1%
👍	Requiring sellers of homes to fully disclose prior flood damage to their homes and prior flooding in the surrounding neighborhood	89.2%	6.6%	4.2%
	Preventing development/construction on native prairies and wetlands in western and northwestern portions of Harris County	67.3%	19.2%	13.5%
👍	Require government compensation for homes that are flooded due to the release of water from local reservoirs	77.2%	14.7%	8.1%
👍	New building codes that require homes built in flood prone areas be elevated/raised to avoid flooding	85.6%	9.9%	4.5%

www.uh.edu/class/hobby/harvey/ Presentation by W.R. Dupre', Univ. of Houston, 2018

Increase in property tax?



Increase in sales taxes?

